



CHAPTER ONE

BAYKEEPER RESPONDS TO THE BAY'S LARGEST OIL SPILL IN 10 YEARS

On November 7, 2007, the enormous *Cosco Busan* container ship collided with the Bay Bridge, causing San Francisco Bay's largest vessel-related oil spill in over a decade. The Coast Guard initially estimated that only 140 gallons of fuel was spilled; in fact, the *Cosco Busan* leaked 53,000 gallons of bunker fuel into the Bay. Response agencies' failure to accurately evaluate and quickly communicate the scale of the oil spill allowed bunker fuel to spread throughout the Bay, staining shorelines and beaches, contaminating sensitive wildlife habitat and killing thousands of birds and other Bay creatures.

When the official response to the *Cosco Busan* oil spill faltered, San Francisco Baykeeper stepped forward as the lead advocate for the Bay, patrolling Bay waters and coastlines, calling for more resources to clean up the spill and organizing community members. Baykeeper is also working to ensure important reforms are put into place to improve procedures for oil spill prevention and response in the future.

Watchdog on the Water

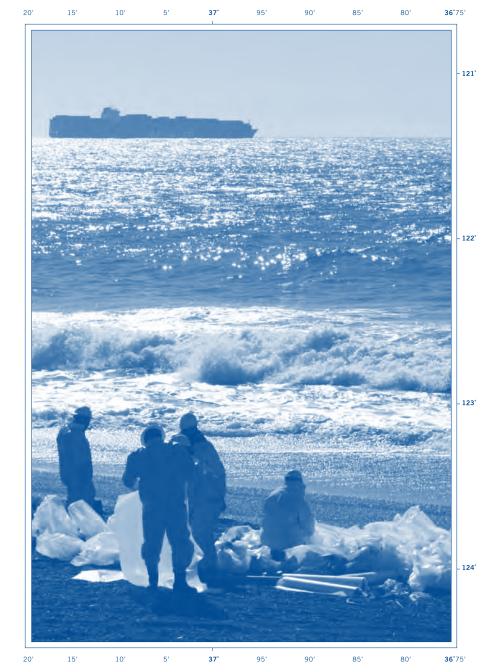
When initial reports surfaced of an oil spill on the Bay, Baykeeper was on the water within hours. Our early patrols of the site indicated a much larger spill than was reported, and later outings confirmed our fears that the Bay was facing a grave environmental crisis. Through daily on-the-water patrols, Baykeeper documented the delay in implementing protective measures such as deploying wildlife search-and-rescue teams and booming of sensitive areas like Richardson Bay.

Calling for Action to Protect the Bay

As the leading pollution watchdog of the Bay – and having seen firsthand the inadequate response on the water – Baykeeper was in a unique position to speak to the health of the Bay after the oil spill. Baykeeper was immediately contacted by the media, allowing us to alert officials and the public to the need for more resources and coordination to contain the spill. We worked with members of the media to educate the community about the importance of a swift and effective response and about what residents could do to help.

Engaging the Bay Area Community

The *Cosco Busan* oil spill created an unprecedented outpouring of concern for the Bay and its wildlife. As tar began to stain beaches and birds struggled in the surf, residents witnessed – through both extensive media coverage and personal observation – that more resources were needed to clean up beaches and rescue wildlife. At the same time, it quickly became clear that officials were unable to incorporate local volunteers and resources into their response efforts.



Baykeeper stepped forward to bridge the gap between the official cleanup and Bay Area residents and local governments. Sending daily email alerts to more than 6,000 concerned members of the community, Baykeeper served as a clearinghouse for information about the spill and what residents could do to help. We used this base of citizen support to put pressure on response agencies to keep the public informed about the spill and to incorporate local volunteers into cleanup efforts. Baykeeper worked closely with local governments to understand volunteer requirements, find trainers and advertize safety trainings and cleanups.

Monitoring Water Quality

Baykeeper worked with an oil spill expert of the Woods Hole Oceanographic Institution to collect samples from the *Cosco Busan* spill. The oil was analyzed to gather vital information about its chemical make-up and how the oil changed over time in the Bay. Results indicate that the oil spilled by the *Cosco Busan* is a complex mixture of petroleum products and toxic ingredients. While there is evidence that some components biodegraded over two months following the spill, the long-term impact on marshlands is yet to be determined.

Educating Boaters

In the days following the spill, Baykeeper launched an outreach program to ensure that Bay Area boaters were properly informed about how to help prevent the spread of oil in the Bay and safely clean oil from their boats. Baykeeper volunteers traveled to marinas and docks throughout the Bay Area to hand out hundreds of our informational guides. Our outreach to boaters helped owners safely clean oil off boats and prevented the spread of oil throughout the Bay in the days and weeks following the spill.

Reforming Oil Spill Policy

Baykeeper helped create a package of state legislation to improve oil spill preparedness and response at the state and local level, including sponsoring one bill that empowers shoreline communities to use local resources to protect coastal areas. Seven of the ten bills that passed the State Legislature were signed into law by Governor Schwarzenegger in September 2008.



Baykeeper provided expertise as the pollution watchdog for the Bay during the Coast Guard's in-depth investigation of the oil spill response and helped develop a comprehensive report with specific recommendations for future oil spills. Baykeeper is active in the local Area Committee, on the advisory committee for the California Office of Spill Prevention and Response and on the San Francisco Bay Region Harbor Safety Committee – all key roles for guiding policy to protect the Bay from the threat of future oil spills.

BAYKEEPER'S OIL SPILL REFORM PRIORITIES

The *Cosco Busan* oil spill clearly demonstrated the need to protect the Bay against another environmental disaster. Based on our on-the-water experience and long history of protecting the Bay from pollution, Baykeeper pinpointed specific reforms to improve oil spill preparedness, containment, recovery and cleanup.

- 1. CONTAIN SPILLS IMMEDIATELY & EFFECTIVELY. After the Cosco Busan spill, the Bay's strong tides rapidly spread oil to unprotected shorelines. Future spills must be responded to within two hours; local officials should be equipped and trained to take immediate steps to protect local shorelines from oil; and the State should fund the development of better technology to contain spills at the source and to better protect shorelines.
- 2. CREATE AN INFORMATION FLOW BETWEEN RESPONSE COMMANDERS
 AND LOCAL RESPONDERS. After the Cosco Busan spill, response agencies failed to collect information from local sources, and they did not share information with local agencies and governments. By establishing strong lines of communication between the Coast Guard and local stakeholders, vital information can be shared amongst all key responders.
- **3. INTEGRATE LOCAL OFFICIALS INTO THE RESPONSE.** The command group established after the *Cosco Busan* spill had little familiarity with locally available personnel and equipment. Including a local representative with that knowledge will allow the command group to work in concert with local agencies and governments who can help respond to a spill.
- **4. ENGAGE OIL SPILL VOLUNTEERS.** Thousands of residents wanted to help clean up beaches and rescue wildlife after the *Cosco Busan* spill, but most were turned away. Volunteer training and pre-registration should be offered in advance of the next spill, and procedures should be established to safely and effectively integrate additional volunteers at the time of a spill.

The long-term impact of the *Cosco Busan* oil spill remains to be seen in the coming years and perhaps even decades. Baykeeper is working to create effective solutions to the problems that plagued the response to the *Cosco Busan* oil spill – so that when the next oil spill occurs, we'll be proud to say that our community is better prepared to protect the Bay.



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EVERYDAY OIL SPILLS:

POLLUTION RUNOFF FROM CITY STREETS

Every day, pollution like oil, pesticides, fertilizers and industrial chemicals are washed into the Bay. How? Rainwater and water from sprinklers, spouts and hoses carry this pollution into gutters and storm drains, which empty into creeks and sloughs that empty into the Bay – without once passing through a filtration system. While these incidents don't garner the attention of a massive oil spill in the Bay, they are causing more damage to our local waterways. Baykeeper is working tirelessly to reduce the impact of polluted runoff to the Bay, and the last year has brought us even closer to preventing these everyday oil spills.

Since 1989, Baykeeper has brought suits against the worst industrial runoff polluters and challenged three Bay Area counties over weak regulations, winning stronger controls on polluted runoff. Our victories in those cases have set the stage for an important new system of regulation to control polluted runoff from across the entire Bay Area. We're also working directly with Bay Area cities to improve their local regulations, so that when new homes or businesses are built, they'll have better systems for containing and filtering runoff and don't send so much pollution into the Bay. In the next year, Baykeeper will increase our efforts to reduce this low-profile but high-impact source of pollution to our waterways.

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CHAPTER TWO
KEEPING SEWAGE OUT OF THE BAY

Sewage is a significant source of pollution to San Francisco Bay. Wastewater from sewage treatment plants contains dangerous pathogens that can sicken Bay wildlife and local residents and often includes toxic pollutants like mercury and industrial chemicals.

Unfortunately, the treatment plants and sewer systems that discharge to our local waterways are in very poor condition – most are aging, over capacity and prone to leaks and overflows. Like many major U.S. metropolitan areas, many Bay Area sewer systems were constructed more than 100 years ago and have been largely neglected ever since.

Baykeeper has worked for more than ten years to reduce sewage pollution in the Bay, and this year we launched a full-fledged Sick of Sewage campaign to rein in the widespread sewage contamination problem in the Bay Area. We're holding the worst polluters accountable and calling for area-wide improvements to keep sewage out of our homes, streets, creeks and the Bay.

Going City by City to Clean Up the Bay

In February, Baykeeper filed suit against the City of Burlingame in San Mateo County to force the city to fix rampant sewage spills and stop dumping sewage into an area used by windsurfers and kiteboarders. Burlingame's sewer system is more than 80 years old and frequently spills untreated sewage into city streets and into the Bay. The City's sewage treatment plant also illegally discharges as much as three million gallons of wastewater a year directly into Coyote Point, a popular recreation spot, via an illegal pipe.

In August 2008, the City of Burlingame agreed to Baykeeper's demands to upgrade its sewage infrastructure. The City is committed to key improvements, including an end to sewage spills during rainy weather and eliminating the illegal discharges to Coyote Point. The City has also agreed to fund \$250,000 in restoration projects to help improve water quality in the Bay. Baykeeper will carefully monitor the City's progress in implementing these measures over the next several years.

When Baykeeper investigated the sewage spills and overflows in Burlingame, we discovered that some nearby communities connected to the City's sewage collection system were contributing to the sewage overflows. The collection pipes in the town of Hillsborough and in the Burlingame Hills area are old and leaky and send rain-swollen flows into Burlingame's overburdened treatment system. The City of Burlingame then diverts millions of gallons of sewage directly into the Bay.

When Baykeeper settled with Burlingame, we also filed suit against Hillsborough and Burlingame Hills to ensure that they end these illegal sewage overflows. We're working to bring about a comprehensive solution that will allow all these communities to reduce sewage contamination in their neighborhoods and in the Bay.





CHAPTER THREE
PROTECTING FISH & MARINE LIFE

San Francisco Bay and its watershed are home to a remarkable array of fish, birds and marine mammals that all depend on healthy waterways. Baykeeper's work to defend the Bay's water quality is crucial to protecting the harbor seals, sea lions and many endangered species that live here.

Ending Fish Kills at Power Plants

Baykeeper has been working for several years to end the practice of "once through cooling," an antiquated technology used by power plants to suck in water from the Bay to cool heated machinery; in the process, millions of fish are trapped and killed. With Baykeeper's support, our national network, the Waterkeeper Alliance, sued to challenge the legality of the outdated technology under the Clean Water Act, and a court ruling in our favor has set the stage for eliminating the practice nationwide. We successfully worked with local advocates to shut down one of San Francisco's power plants using this outdated technology and have now begun to apply pressure to three other Bay Area power plants to upgrade their technology to end massive fish kills.

Defending Coastal Habitat

The State of California is currently deciding how best to protect undersea areas along the coast from overfishing and overuse. These Marine Protected Areas, which provide underwater wilderness habitat, are an essential tool for protecting fisheries and diverse marine wildlife, but some industry opponents are fighting any new restrictions.

In the last year, Baykeeper has been an active stakeholder in the process to establish new protections for the rich waters off the Pacific coasts of Marin and San Mateo. We also have laid the groundwork to create robust protections within the San Francisco Bay itself when decision makers launch that phase of the process in several years. Our coastal and Bay waters must be protected effectively in order to preserve the diversity of marine ecosystems along the Northern California coast.

Saving the Delta Smelt and California's Salmon

Many fish species, including the imperiled California Chinook salmon and the Delta smelt, depend on the San Francisco Bay-Delta estuary for habitat and spawning ground. California's Chinook salmon migrate from the Pacific Ocean through the San Francisco Bay and into the Delta, where they spawn. Tragically, massive water withdrawals to irrigate the Central Valley and support desert cities like Los Angeles have brought about a collapse of the Delta ecosystem. In 2007 and 2008, population crashes in Delta smelt – an important indicator species for the waterway – and California's



Chinook salmon signaled impending extinction unless the government made immediate changes to how it manages the state's water supply.

In 2005, Baykeeper and other environmental groups joined together to take legal action to protect Delta smelt and California's Chinook salmon from a proposal to dramatically increase the amount of freshwater to be withdrawn from the Delta. This year we secured successful rulings that required water withdrawals to be scaled back and highlighted the fact that water managers ignored clear evidence of the harm to fish caused by increased pumping. Government agencies were sent back to the drawing board to assess the impact of increased freshwater withdrawals on endangered fish, ensuring that politics will not trump science in this case. Baykeeper and partners are now fighting to ensure that the agencies implement these rulings and that adequate water is left in the Delta for these fish to survive.





CHAPTER FOUR
PREVENTING VESSEL POLLUTION

Shipping is an important part of the Bay's history, identity and economy. The Bay supports numerous ports, including the Port of Oakland, the fourth busiest in the U.S. Baykeeper works to control pollution to the Bay caused by ports and large vessels.

Cleaning Up the Ghost Fleet of Suisun Bay

The "Ghost Fleet" is an abandoned fleet of more than fifty decommissioned and decaying warships anchored in northern San Francisco Bay. These ships were stored in the Bay after World War II and the Korean War with the idea that they could be reactivated for wartime use. The vessels have slowly deteriorated, leaking fuel and toxic chemicals, while 20,000 pounds of lead paint have piled up on the Bay's bottom, poisoning shellfish and other organisms at the base of the Bay's food chain.

In October 2007, Baykeeper challenged the federal agency in charge of the vessels for its failure to protect the waters of the Bay and Delta from pollution created by the Ghost Fleet. Along with partners Arc Ecology and the Natural Resources Defense Council, we filed suit to force the U.S. Maritime Administration to clean up the ships quickly and safely. Baykeeper is working to ensure that the vessels are removed from the Bay and carefully deconstructed locally to ensure that toxics don't leak into the Bay during the process.



Controlling the Spread of Invasive Species

Baykeeper has been fighting an almost ten-year legal battle to limit the spread of invasive species brought in by international ships that discharge waters from foreign ports into the Bay and Delta. The ballast water used to balance ships on the high seas contains non-native species with no natural predators here, so when they are let loose in our ports, they take over the



food chain, squeezing out local species and causing million-dollar losses in fisheries, agriculture, forestry and infrastructure. Invasive species have significantly contributed to the decline of nearly half of the endangered species in the U.S., and research shows that the San Francisco Bay-Delta is the most invaded estuary on the continent.

Arguing that these species are a significant source of pollution to waterways, Baykeeper and several nonprofit partners filed a federal lawsuit in 1999, asking the courts to compel the U.S. Environmental Protection Agency (EPA) to regulate the discharges of ballast water from commercial vessels. Our lawsuit prevailed in federal court, and after the EPA appealed, the Ninth Circuit Court of Appeals affirmed in July 2008 that the Agency cannot exempt ballast water from regulation under the Clean Water Act.

Baykeeper is now working with a broad coalition to oppose federal legislation proposed by the shipping industry to eviscerate the Clean Water Act's rules on invasive species and give foreign freighters a free pass to pollute U.S. waterways.

Limiting Harmful Port Expansion

In 2004, the Port of Stockton revealed a project to triple the size of the Port, bring in more polluting ships and develop more than 1,400 acres of property into commercial and industrial businesses – including a 300-acre junkyard. As proposed, the expansion project would have been an environmental disaster for the already critically impaired Sacramento-San Joaquin Delta. Baykeeper filed suit against the Port to reduce the size of the expansion, put better water pollution controls into place and protect the San Joaquin River from toxic contamination. After more than three years of hard-fought settlement negotiations, Baykeeper secured an agreement from the Port to minimize the disturbance of plant and animal communities and to ensure that any contaminated sediment is safely stored or tested and reused. Our work ensures that the Port is held responsible for preventing pollution to local waterways.



ENDING UNSUSTAINABLE FARMING IN THE CENTRAL VALLEY

For decades, California's Central Valley has been a powerhouse of agricultural production. Fed by the waters of the Sacramento-San Joaquin Delta, more than seven million acres in the Central Valley are devoted to irrigated agriculture. But now, the unsustainable practices of the agricultural industry are destroying the Delta. The Delta has been dammed and diverted so many times that the ecosystem is entirely out of balance and unable to repair itself, much less supply the vast amounts of freshwater needed to irrigate plants unsuitable for hot, arid climates. Agricultural pollution has gone unchecked for so long that Delta waterways are being contaminated by regular influxes of sewage, salt, fertilizers and pesticides.

Baykeeper is focused on controlling agricultural pollution in order to preserve the Delta for our wildlife and human communities and build a sustainable future for farming in California.

Disputing the Industry's Right to Pollute

Pesticide-laden runoff from irrigated cropland is one of the largest sources of water pollution in California, yet it has gone unregulated for more than twenty years because of the industry's political and economic influence. Baykeeper has been working for years to secure controls on agricultural pollution. In 1999, Baykeeper sponsored a law that sunset the exemption of agriculture from pollution regulations, requiring state agencies to demonstrate a lack of harm to health and environment before issuing new waivers. In 2003, the State reissued the waivers, claiming that agricultural pollution posed no harm to health or the environment. Baykeeper challenged that arbitrary determination, and in 2004, we won a groundbreaking set of pollution controls on agriculture in the Central Valley – the first regulatory program for agricultural pesticides in the nation. In 2006, we secured a new set of requirements that requires operators to monitor the impacts of pesticides they use.

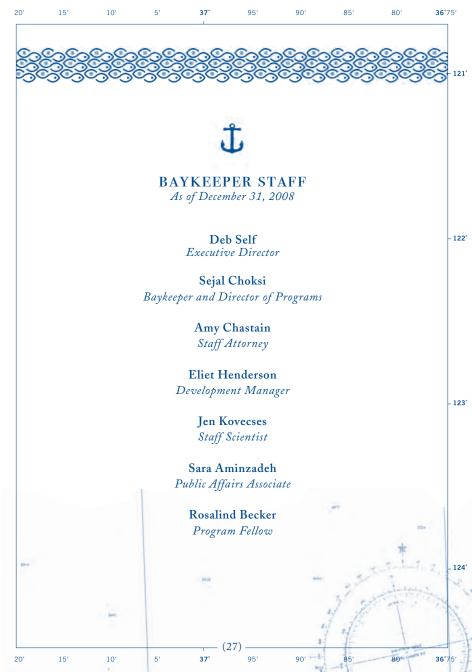


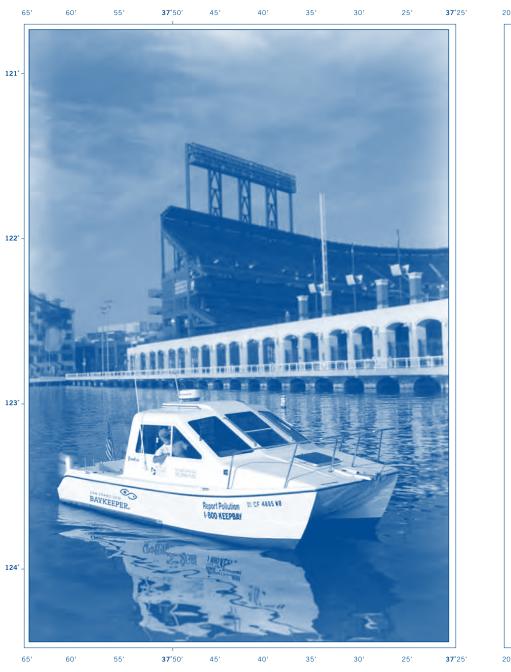
Despite these steady victories, however, pollution from agriculture remains largely unregulated and a serious detriment to our waterways. Last year, the State of California once again renewed the waivers that excuse agricultural discharges from regulation, and Baykeeper filed suit against the State under the Clean Water Act. We continue to work toward our ultimate goal of securing strong regulations that require a significant reduction in agricultural pollution to our waterways.



Regulating Central Valley Dairy Farms

Every day, three million cows in the Central Valley create as much polluted waste as a city of 20 million people. Runoff from these dairies contains raw manure and chemicals, such as bovine growth hormones and antibiotics, which severely pollute drinking water wells, creeks and canals throughout the Central Valley. Baykeeper has long advocated for stronger controls of pollution from mega-dairies in the Central Valley, including appealing the latest round of regulations that don't abide by the Clean Water Act nor require any meaningful pollution controls. After months of testimony and administrative appeals, Baykeeper filed suit against the State in February 2008 for its illegal exemption of confined animal feedlots from the requirements of the Clean Water Act. Once the court rules on our lawsuit, Baykeeper will ensure that the State creates a federally enforceable program for reducing pollution from Central Valley mega-dairies.





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As of December 30, 2008

Baykeeper skippers are on-the-water volunteers who patrol San Francisco Bay for signs of pollution violations, as well as assisting with water quality monitoring and surveys of Bay species.

Rod Martin Geoff Potter (Head Skipper) Ed Essick Peter Molnar Robert Fairbank Leo P. O'Brien Michael Kerwin Robert Philkill

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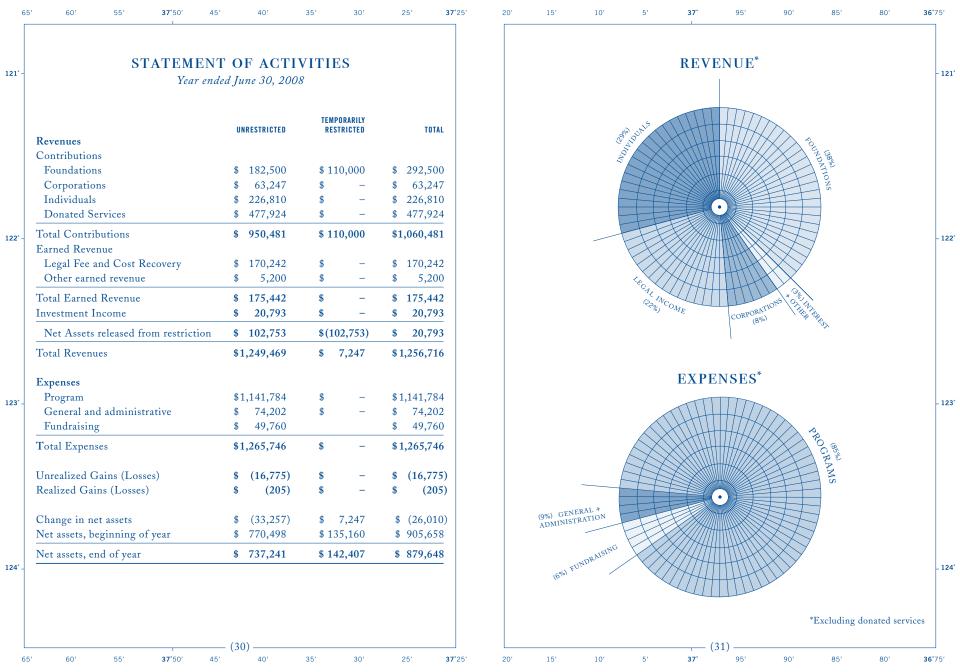
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STATEMENT OF FINANCIAL POSITION

As of June 30, 2008

	UNRESTRICTED	TEMPORARILY Restricted	TOTAL
ASSETS			
Current Assets			
Cash & cash equivalents at New Resources Bank	\$101,597	\$142,407	\$ 244,004
Cash restricted to funds in reserves	\$ 5,009	\$ -	\$ 5,009
Investments held in Permanent Reserve Fund	\$321,901	\$ -	\$ 321,901
Funds Held in Trust by Attorneys	\$131,121	\$ -	\$ 131,121
Accounts Receivable	\$ 78,000	\$ -	\$ 78,000
Grants Receivable	\$ 90,500	\$ -	\$ 90,500
Pledges Receivable	\$ 17,500	\$ -	\$ 17,500
Prepaid Expenses	\$ 20,393	\$ -	\$ 20,393
Total Current Assets	\$766,021	\$ 142,407	\$ 908,428
Property and Equipment, at cost			
Boat, Lab & Related Equipment	\$269,335	\$ -	\$ 269,335
Office Equipment	\$ 35,734	\$ -	\$ 35,734
Leasehold improvements	\$ 1,500	\$ -	\$ 1,500
Total Property and Equipment	\$306,569	\$ -	\$ 306,569
Less accumulated depreciation	\$270,875	\$ -	\$ 270,875
Net Property and Equipment	\$ 35,694	\$ -	\$ 35,694
Deposits	\$ 11,158	\$ -	\$ 11,158
Total Assets	\$955,280	\$ -	\$ 955,280
LIABILITIES AND EQUITY			
Current Liabilities			
Accounts Payable	\$ 20,282	\$ -	\$ 20,282
Accrued Liabilities	\$ 14,341	\$ -	\$ 14,341
Funds Held for NRDC	\$ 5,009	\$ -	\$ 5,009
Total Current Liabilities	\$ 39,632	\$ -	\$ 39,632
Deferred revenues	\$ 36,000	\$ -	\$ 36,000
Total Liabilities	\$ 39,632	\$ -	\$ 39,632
Net Assets			
Unrestricted	\$415,340	\$ -	\$ 415,340
Board designated - permanent reserve	\$321,901	\$ -	\$ 321,901
Temporarily restricted	\$ -	\$ 142,407	\$ 142,407
Total Net Assets	\$737,241	\$142,407	\$ 879,648
Total Liabilities and Net Assets	\$812,873	\$ 284,814	\$ 955,280

STATEMENT OF CASH FLOWS

Year ended June 30, 2008

	UNRESTRICTED	TEMPORARILY RESTRICTED	TOTAL
Cash flows from operating activities Change in net assets	\$ (33,257)	\$ 7,247	\$ (26,010
Adjustments to reconcile change in net assets			
to net cash provided by operating activities			
Depreciation	\$ 21,935	\$ -	\$ 21,935
Net realized gains on investments	\$ 16,775	\$ -	\$ 16,775
Decrease (increase) in assets			
Grants receivable	\$ 15,000	\$ -	\$ 15,000
Pledges receivable	\$ (17,500)	\$ -	\$ (17,500
Accounts receivable	\$ (6,503)	\$ -	\$ (6,503
Prepaid expenses	\$ 3,524	\$ -	\$ 3,524
Funds held in trust by attorneys	\$(131,121)	\$ -	\$(131,121)
Increase (decrease) in liabilities			
Accounts payable	\$ (14,590)	\$ -	\$ (14,590
Accrued liabilities	\$ 2,395	\$ -	\$ 2,395
Deferred revenues	\$ 36,000	\$ -	\$ 36,000
Net cash provided by operating activities	\$(107,342)	\$ 7,247	\$(100,095
Cash flows from investing activities			
Reinvested interest and dividend income	\$ (6,771)		\$ (6,771
Net cash used by investing activities	\$ -	\$ -	\$ -
Cash flows from financing activities	\$ -	\$	\$ -
Increase (decrease) in cash & cash equivalents	\$(114,113)	\$ 7,247	\$(106,866)
Cash and cash equivalent, beginning of year	\$ 215,710	\$135,160	\$ 350,870
Cash and cash equivalent, end of year	\$ 101,597	\$142,407	\$ 244,004

SUPPLEMENTAL DISCLOSURES OF CASH FLOW INFORMATION

\$
\$ 3,082
\$

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